

TANZANIA SOCIAL ACTION FUND



TERMS OF REFERENCE FOR CONSULTING FIRM TO UNDERTAKE IMPACT ASSESSMENT OF PUBLIC WORKS UNDER PSSN PROGRAM

1.0 Background

The Government of the United Republic of Tanzania, with the support from the World Bank and other Development Partners, is implementing the Productive Social Safety Net (PSSN) program through the Tanzania Social Action Fund (TASAF). The objective of PSSN is to increase income and consumption while improving the ability of beneficiary households to cope with shocks among targeted vulnerable population groups as well as enhancing and protecting the human capital of their children.

The Productive Social Safety Net program operates as a system to support the poorest and the most vulnerable through a series of articulated interventions. These interventions are aimed at protecting households from seasonal and unexpected shocks affecting their income and assets, providing them with tools to mitigate the current poverty and vulnerability and promoting households to improve their living standards and help them graduate out of poverty. Eligible households are provided with cash transfers linked to participation in public works and adherence to co-responsibilities

Public Works (PWs) based transfers provide an opportunity to enrolled poor households to earn seasonal transfers so they meet consumption needs during the lean season and protect their productive assets which could otherwise be sold to enable them access funds required to support the compelling needs during lean season. In addition public works create community assets that help them improve the quality of life of the entire community and resilience to weather related shocks.

Implementation of Public Works started in 2014/2015 with eight Project Area Authorities (PAAs) and in the financial year 2016/2017 the number was increased to 44 PAAs. Seasonal implementation calendars have been established for each of the participating 44 PAA's based on so-called unimodal and bimodal rainfall patterns. A total of 19 PAAs falls under unimodal rainfall are implementing PW subprojects from September to December. Likewise, 25 PAAs falling under bimodal rainfall pattern are implementing PWP subprojects from December to March on yearly basis. All beneficiaries are entitled to 60 working days on assets that benefits the entire community or in some cases have direct beneficiaries to

participating households. Among the 44 PAAs, 16 PAAs are under PSSN Impact Evaluation study.

The Public Works component of the PSSN has only reached about 300,000 households out of nearly 1.1 million households or about 30% and accounts for approximately 32% of the PSSN budget. Up to December 2107, over 5,000 subprojects had been identified by communities and implemented. The typology Public Works subprojects varied but include: soil and water conservation activities, development/ improvement of water supply facilities, afforestation, environmental sanitation, road rehabilitation, small-scale Irrigation, environmental cleaning and other small scale community level activities. The selection of subprojects undertaken under the Public Works component is driven by a community-planning process, based on felt needs and the area watershed.

2.0 Rationale

The assets created under Public Works have offered some potential benefits to the beneficiaries and to the community at large. However in order to document the impact of Public Works, it is therefore important to carry evaluation of PW, by assessing the outcome of public works to the beneficiaries.

The assessment of Public Works is considered essential at this moment when the Government has embarked on preparation of the second phase of PSSN which aims at consolidating the current design, enhancing the focus on productive aspects, and improving operational performance including digitalization, recertification, and a move from the existing beneficiary registry to social registry.

3.0 Objectives

The objective of the proposed consultancy is to make a qualitative and quantitative assessment of the benefits accrued to the target group and community at large. Specifically the firm will look at the costs and benefits of public works based on the watershed approaches, considering the different models required in urban and rural areas. The consultant will also focus on the social-economic changes in the community, skills transfer among the beneficiaries, and environmental conservation/management.

4.0 Scope of work

The Consultant will undertake the following specific tasks:

- i) Assess the extent and nature of the overall impact of public works (social-economic, technical, environmental, etc.) at both the beneficiary households and on individual beneficiaries.
- ii) Assess the impact of Public Works on promoting local area development through economic multiplier effects of wages paid and assets created.

- iii) Make analysis of the costs and benefits of implementing Public Works to inform the design of PSSN II.
- iv) Assess the local economic and social impacts of Public Works to the larger community.
- v) Assess the impact of the PWs in terms of labor demand including the assessment of the current practice of the type of households participating in the public work activities.
- vi) Review the impact of PWs for Women and Men and overall gender related impacts (type of works, workload, etc)
- vii) Assess the planning process and implementation modality on watershed approaches and its impact in influencing the planning process at local government level;
- viii) Assess the technical design and quality of public works created.
- ix) Assess usage and satisfaction from the assets created from implementing Public Works subprojects
- x) Assess the sustainability of the assets created taking into consideration sector norms and standard.
- xi) Assess linkages and contribution of PWs sub-projects to livelihood activities. Propose the different models of planning and implementing Public Works in urban and rural settings, including typical menu of interventions ideal for urban and rural areas.

5.0 Methodology

A consultant is expected to use both quantitative and qualitative techniques to ensure that information are obtained from different groups at community, PAA and at national levels. For this assignment, a sample size of 16 PAAs will be used, seven (7) from unimodal and nine (9) from bimodal PAAs. Half of the sampled PAAs will represent urban setting and the rest for rural setting. The details of the sample will be discussed and agreed upon during the introductory meeting with a consultant.

6.0 Deliverables

The Consultant shall carry out the following key activities:

- i) Prepare an inception report;
- ii) Prepare study instruments that will consist of the questionnaires and any other data collection instrument.
- iii) Prepare and submit the draft Assessment Report
- iv) Present the Assessment Report to TASAF Management and at a stakeholders' workshop.

- v) Final Assessment Report incorporating comments from TMU and other stakeholders to be submitted two weeks after receiving comments from TMU.

The consultant shall submit final report in three hard copies and electronic copy saved in DVD or memory stick.

7.0 Consultant's Qualifications

The firm should have the following key staff available for the assignment.

- i) The consulting firm should have experience in safety net programs that include public works programs for at least five years; and specific experience in the impact assessment of Safety Net Public works. Key staff for this assignment should have the following qualification:
- ii) A Team Leader with at least Master's Degree in a relevant discipline including development related fields (civil engineering, social science, business administration, sociology, economics, etc.) coupled with proven wide knowledge, appropriate skills and practical work experience in planning, implementation and assessment of public works interventions.
- iii) One Statistician/Economist with at least Master Degree and experience in similar studies and data analysis of not less than five years.
- iv) One Sociologist with at least a Master's Degree and experience not less than five years
- v) Experience in liaising with different relevant stakeholders in the public, voluntary and private sector at national, regional, district and local levels.

8.0 Obligations of TASAF

- i) Provide access for the consultant to facilities located therein to perform indicated obligations.
- ii) Organize working sessions with TASAF, PAA staff and stakeholders to enable the review process as required.

9.0 Timeframe

The duration for the consultancy will be 50 person days, starting in February 2018. The assignment will be implemented and concluded within 60 calendar days.

10.0 Reporting Arrangement

The Consultant shall report to TASAF Director of Community Support who will be the overall in charge of the assignment.

11.0 Payment Schedule

Payments to Consultant will be effected in three installments as outlined hereunder:

- i) 20 percent upon delivery of the inception report and data collection instruments;
- ii) 50 percent upon delivery and acceptance of the draft review report.
- iii) 30 percent upon delivering the final report.